

Message Text

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ACTION EB-08

INFO OCT-01 EUR-12 ISO-00 IO-13 CAB-02 CIAE-00 COME-00
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 PM-04 H-01
L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06
AF-08 ARA-06 EA-07 NEA-10 OIC-02 /114 W
-----012142Z 017189 /44

R 011538Z APR 77
FM AMCONSUL MONTREAL
TO SECSTATE WASHDC 8803

CONFIDENTIAL SECTION 1 OF 2 MONTREAL 550

E. O. 11652: GDS
TAGS: PORG, EAIR, ICAO
SUBJ: ICAO: ANC CONSIDERATION OF REPORT OF AWOP VI (MICROWAVE
LANDING SYSTEM)

REF: A. MONTREAL 425, B. MONTREAL 401

1. ANC WAS SCHEDULED TO RECEIVED AWOP REPORT BEFORE END OF THIS
SESSION (APRIL 7). FOUR O'CLOCK MARCH 29 SECRETARIAT WORKING
PAPER (ANWP 4660) WAS DISTRIBUTED IN PREPARATION FOR ANC
DELIBERATIONS. PAPER WAS PREPARED IN ANB AND SUBMITTED BY
BUREAU DIR. IT BLATANTLY SET ASIDE THE AWOP VI RECOMMENDATION
(IN FAVOR OF US TRSB) AND PRESENTED AN INDEPENDENT SECRETARIAT
RECOMMENDATION AS FOLLOWS: QUOTE: 3.4 UNDER NORMAL CIRCUMSTANCES
THE SECRETARIAT PREFERS NOT TO ADVOCATE A COURSE OF ACTION
DIFFERING SIGNIFICANTLY FROM THE RECOMMENDATIONS OF A PANEL OF
EXPERTS. IN THE CASE OF AWOP/6, HOWEVER, THERE ARE COMPELLING
REASONS FOR DOING SO; THE NARROWER THAN DESIRABLE MARGINS
ATTENDING ITS DECISIONS, AND THE TONE OF THE DEBATE IN ITS FINAL
SELECTION PROCESS, AS EVIDENCED BY THE NUMBER OF STATEMENTS
CONTAINED IN THE REPORT, IS A CLEAR INDICATION THAT THE MATTER OF
SELECTION OF A NGS HAS NOT YET REACHED THE HOPED FOR STATE OF
MATURITY REQUIRED FOR A MEANINGFUL AND SATISFACTORY DECISION BY AN
ICAO WORLD-WIDE MEETING. GIVEN THE DIVISIONS AMONG THE EXPERTS,
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AND THE NATURE OF THE AWOP FINAL ASSESSMENT REPORT, IT WOULD BE
UNREALISTIC TO EXPECT AN ALL WEATHER OPERATIONS DIVISIONAL MEETING
TO ARRIVE AT JUSTIFIABLE AND LOGICAL CONCLUSIONS WITHOUT EMULATING
THE SAD EXPERIENCE OF THE SPECIAL COM/OPS/RAC MEETING IN
1959, WHICH SELECTED THE INTERNATIONAL SHORT-DISTANCE STANDARD RADIO
NAVIGATION AID FOR CIVIL AVIATION UNDER SIMILAR CIRCUMSTANCES.
IT IS GENERALLY CONCEDED AMONG THOSE WHO WERE ASSOCIATED WITH

THE SPECIAL COM/OPS/RAC MEETING THAT THE WRITING OF INTERNATIONAL STANDARDS FOR AERONAUTICAL RADIO NAVIGATION AIDS UNDER SUCH CIRCUMSTANCES COULD DISCREDIT ICAO, AND FOR THESE REASONS THE SECRETARIAT HAS SEEN FIT TO PROPOSE A DEPARTURE FROM THE RECOMMENDATIONS OF AWOP/6, IN AN EFFORT TO AVOID A REPETITION OF THE PREVIOUS EXPERIENCE.

QUOTE: 3.5 IN VIEW OF THE ABOVE SITUATION, OF THE FACT THAT THE PRO-POSING STATES HAVE CONTRIBUTED SIGNIFICANTLY IN EXPENDITURES AND RESOURCES, AND OF THE FACT THAT THERE HAS BEEN NO STRONG PRESSURE OF AN INTERNATIONAL NATURE FROM CIVIL AVIATION SOURCES FOR EARLY IMPLEMENTATION OF AN NGS, THE SECRETARIAT BELIEVES THAT THE ICAO-APPROVED PROGRAMME FOR THE DEVELOPMENT OF SUCH A SYSTEM SHOULD BE TEMPORARILY INTERRUPTED IN AN ATTEMPT TO OBTAIN BETTER ACCORD, AND THAT THE STATES HAVING PROPOSED THE DMLS AND TRSB SIGNAL FORMATS BE URGED TO COLLABORATE WITH A VIEW TO THEIR SUBMITTING TO ICAO AN AGREED SINGLE JOINT PROPOSAL. THEY SHOULD BE REQUESTED TO REPORT BACK TO ICAO ON THEIR COLLABORATIVE EFFORTS WITHIN ONE YEAR, AND AT THAT TIME MORE INFORMED AND BETTER DECISIONS REGARDING THE INTERNATIONAL STANDARDIZATIONS OF AN NGS COULD BE MADE BY ICAO. UNQUOTE

2. THE RELEVANT RECOMMENDED ACTION APPEARING IN APPENDIX A READS AS FOLLOWS: QUOTE THE COUNCIL, NOTING THAT THIS RECOMMENDATION WAS DECIDED UPON BY THE PANEL BY A VOTE OF 6 TO 4, AND THAT THE TECHNICAL MARGINS INVOLVED IN THE CHOICE OF THE TRSB SIGNAL FORMAT WERE EXTREMELY CLOSE AND STRONGLY CONTESTED, AS INDICATED BY THE STATEMENTS AT PAGES 2-19 AND 2-23 OF THE REPORT AND THE DETAILS IN PART 6 OF THE AWOP TOTAL ASSESSMENT REPORT, REQUESTED THE SECRETARY GENERAL TO INVITE THE UNITED KINGDOM AND THE UNITED STATES TO

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CONTINUE TO WORK CLOSELY TOGETHER, CONDUCTING SUCH FURTHER DEVELOPMENT AND EVALUATION WORK AS THEY CONSIDER NECESSARY, WITH A VIEW TO PRESENTING TO ICAO, AT THE EARLIEST POSSIBLE DATE, A SINGLE JOINT PROPOSAL FOR THE SYSTEM TO BE STANDARDIZED INTERNATIONALLY. IF, WITHIN A PERIOD OF ONE YEAR THE STATES FIND THAT THEY ARE UNABLE TO RESPOND SUCCESSFULLY TO THIS REQUEST, THEY SHOULD SO REPORT TO ICAO. UNQUOTE

3. FOLLOWING US AND CANADA COMMISSIONERS' DISCUSSION OF WP, USREP WENT IMMEDIATELY TO PRES/COUNCIL WHO HAD NOT REPEAT NOT SEEN PAPER. HE STATED PAPER WAS WORST HE HAD SEEN IN 20 YEARS IN ICAO. HE PROMISED ACTION EARLY MORNING MARCH 30 AND SAID HE WOULD HAVE TAKEN ACTION UPON READING THE PAPER EVEN IF US HAD NOT POINTED IT OUT.

4. ON SOCIAL OCCASION EVENING OF MAR 29 USREP ADVISED AUSTRALIAN REP AND IATA ASST. DIR GEN RE ISSUANCE OF PAPER. THEY SHARED OUTRAGE AND INDIVIDUALLY TOOK ACTION EARLY FOLLOWING MORNING.

5. USREP ADVISED SOVIET COUNCIL MEMBER ASAP WHO WAS FURIOUS AND WENT IMMEDIATELY TO PRES/COUNCIL WITH REQUEST THAT PAPER NOT COME TO COMMISSION UNTIL APPROPRIATE ACTION COULD BE DECIDED UPON.

6. FOLLOW-UP ON ALL DISCUSSIONS PIECED TOGETHER FACT THAT PAPER WAS WRITTEN IN ANB, PROBABLY BY BELLRINGER, SENIOR ICAO CAREERIST RETIRING SOON (UK), COLLABORATING WITH LEGERE, SECRETARY TO PANEL, AND NEMEREVER, BUR DIR (US). PAPER WAS SUBJECT OF LONG CONSULTATIONS WITH SYG LAMBERT (FRANCE). WHEN PRES/COUNCIL CALLED THEM ON CARPET 8:00 A.M. MAR 30 THEY HAD NO PLausible EXPLANATION EXCEPT TO SAY THAT THOUGHT THIS COURSE WAS "FOR THE GOOD OF THE ORGANIZATION." PRES/COUNCIL MADE FOLLOWING POINTS (A) SECRETARIAT CAN NOT REPEAT NOT DISREGARD OR CHANGE A PANEL DECISION; (B) PARA 3.4 REFERS TO 18 YEAR OLD 1959 US/UK VOR/DME-DECCA FIGHT WHICH WAS IN NO WAY COMPARABLE TO PRESENT SITUATION, RESULTED IN GOOD DECISION, AND WHICH WAS CREDIT TO CONFIDENTIAL

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ICAO: (C) 6/4 VOTE WAS A CLEAR DECISION BUT FIRST OVERALL VOTE OF 6/1 WAS EVEN CLEARER; (D) PROPOSED REC 2/2 -- ICAO HAS NO RIGHT TO ASK ANY TWO STATES TO GET TOGETHER BILATERALLY ON ANYTHING; (E) FURTHERMORE, TWO SYSTEMS ARE TECHNICALLY INCOMPATIBLE; (F) PARA 3.5 AND THE RECOMMENDATION TOTALLY DISREGARD THE OTHER CANDIDATE SYSTEMS (ESPECIALLY GERMANY).

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L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06
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7. BY NOON MAR 30 PRES/COUNCIL TOLD AUSTRALIAN REP THAT PAPER
WOULD BE WITHDRAWN. HOWEVER LATER AFTERNOON PRES DISCUSSED WITH
USREP VARIOUS "ALTERNATIVES" SUCH AS ISSUING A REVISED WP, A
CORRIGENDUM, OR ASKING COMMISSION TO DISREGARD
PARA 3.4 AND 5 AND THE PROPOSED RECOMMENDATION
WHEN CONSIDERING WP. USREP SAID WE WANTED WP WITHDRAWN. HE
THEN ASKED IF COMMISSIONER FROM US OR OTHER INTERESTED GOVERNMENT
COULD PROPOSE THIS WHEN PAPER CAME BEFORE COMMISSION. USREP
SAID WE HAD NO INTENTION OF DOING ANY SUCH THING -- THAT NO
GOVERNMENT SHOULD BE ASKED TO PULL THE SECRETARIAT'S CHESTNUTS
OUT OF THE FIRE--IT WAS BAD WP AND SHOULD BE WITHDRAWN BY
SECRETARIAT. USREP SUGGESTED THAT SOMETIME AFTER WITHDRAWAL A
COMPLETELY NEW WP COULD BE ISSUED, A BRIEF PAPER SIMPLY TRANS-
MITTING PANEL REPORT. WE DISCUSSED SCHEDULING AND AGREED THAT
HOLDING THIS ITEM OVER TO FIRST WEEK OF MAY (OPENING OF NEXT
SESSION) WOULD ENABLE COOLING OFF AND A FRESH APPROACH, BUT WOULD
STILL BRING THE MATTER TO COUNCIL THE END OF MAY IN KEEPING WITH
PRESENT SCHEDULING. AT END OF DISCUSSION PRES/COUNCIL SAID HE
DREADED RETURING TO OFFICE BECAUSE GERMAN REP WAS CALLING HIM
AND IT WAS OBVIOUS WHAT HE WANTED TO TALK ABOUT.

8. AT END OF COMMISSION MEETING EVENING MAR 30 IT WAS ANNOUNCED
UNDER OTHER BUSINESS THAT AWOP VI REPORT WOULD BE CARRIED
OVER TO OPENING OF NEXT SESSION IN MAY. IN COMMISSION MORNING
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MAR 31 PRES/COMM (FRG) ANNOUNCED THAT ANWP 4660 HAD BEEN
WITHDRAWN AND A FRESH WP WOULD BE SUBMITTED AT A LATER DATE.
HARPER

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Message Attributes

Automatic Decaptoning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REPORTS, COMMITTEES, INTERNATIONAL ORGANIZATIONS, NAVIGATIONAL AIDS
Control Number: n/a
Copy: SINGLE
Sent Date: 01-Apr-1977 12:00:00 am
Decapton Date: 01-Jan-1960 12:00:00 am
Decapton Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MONTRE00550
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770113-0659
Format: TEL
From: MONTREAL
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770498/aaaadhqg.tel
Line Count: 203
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: e87607ac-c288-dd11-92da-001cc4696bcc
Office: ACTION EB
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 MONTREAL 425, 77 MONTREAL 401
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2927412
Secure: OPEN
Status: NATIVE
Subject: ICAO: ANC CONSIDERATION OF REPORT OF AWOP VI (MICROWAVE LANDING SYSTEM)
TAGS: PORG, EAIR, ICAO, ANC
To: STATE
Type: TE
vdkgvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/e87607ac-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009